

Message Text

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ACTION EUR-08

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TO SECSTATE WASHDC 429

INFO ALL CSCE CAPITALS 239

AMEMBASSY OSLO

USNMR SHAPE

USCINCURE

USLO SACLANT NORFOLK VA

USDOCOSOUTH

CINCLATN

C O N F I D E N T I A L GENEV 0673

LIMDIS

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG, PARM

SUBJECT: CSCE: CONFIDENCE-BUILDING MEASURES; CANADIAN IDEA
FOR COMPROMISE ON MANEUVERS

REF: GENEVA 433

1. AMPLIFYING ON REFTTEL, CANADIAN REP TOLD US FEB
3 THAT IDEA OF DIFFERENTIATED CATEGORIES OF MANEUVERS
WITH DIFFERENT NOTIFICATION PARAMETERS SHOULD NOT BE
UNDERSTOOD AS A CHANGE TO STANDARD ALLIED POSITION ON
AREA OF APPLICATION. I.E., ALL CSCE PARTICIPANTS EXCEPT
SOVIETS WOULD STILL BE OBLIGATED TO ANNOUNCE ALL
MANEUVER COVERED BY THE CBM, IF HELD ANYWHERE IN EUROPE.
SOVIETS WOULD BE OBLIGATED ONLY TO ANNOUNCE THOSE
MANEUVERS THAT TOOK PLACE IN BORDER ZONES, AS SPECIFIED.

2. THUS THE NEW CANADIAN NOTIFICATION PROPOSAL, IN
ITS REFINED FORM, WOULD BE AS FOLLOWS:
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A. DIVISION-LEVEL MANEUVERS IN EUROPE: ALL

SUCH MANEUVERS TO BE NOTIFIED 10 DAYS IN ADVANCE BY ALL CSCE PARTICIPANTS EXCEPT SOVIETS, WITH NOTIFICATION TO INCLUDE SOME GENERAL AND LIMITED INFO ABOUT THE MANEUVER. SOVIETS OBLIGATED TO NOTIFY IN SAME FASHION BUT ONLY IF MANEUVER IS WITHIN 100 KMS. OF THEIR EUROPEAN FRONTIERS.

B. REINFORCED DIVISION MANEUVERS IN EUROPE: ALL SUCH MANEUVERS TO BE NOTIFIED 30 DAYS IN ADVANCE BY ALL CSCE PARTICIPANTS EXCEPT SOVIETS, WITH NOTIFICATION TO INCLUDE MORE DETAILED INFO. SOVIETS OBLIGATED TO NOTIFY IN SAME FASHION, BUT ONLY IF MANEUVER IS WITHIN 250. KMS. OF THEIR EUROPEAN FRONTIERS.

C. ARMY-CORPS/ARMY MANEUVERS IN EUROPE: ALL SUCH MANEUVERS TO BE NOTIFIED 49 DAYS IN ADVANCE BY ALL CSCE PARTICIPANTS EXCEPT SOVIETS, WITH NOTIFICATION TO INCLUDE FULL DETAILED INFO. SOVIETS OBLIGATED TO NOTIFY IN SAME FASHION, BUT ONLY IF MANEUVER IS WITHIN 500. KMS. OF THEIR EUROPEAN FRONTIERS.

3. CANADIAN IDEA IS ACCORDINGLY SOMEWHAT MORE COMPLEX THAN ORIGINALLY REPORTED, AND MIGHT PRESENT SOME DRAFTING DIFFICULTIES IF ATTEMPT WERE MADE TO ASSIMILATE IT IN PRESENT WORKING TEXTS. ON OTHER HAND, FACT THAT CANADIAN IDEA AVOIDS BORDER ZONES EXCEPT IN USSR HAS EVIDENTLY MADE IT PALATABLE TO OTHER ALLIES, AT LEAST AT DELEGATION LEVEL. CANADIAN REP REPORTS THAT FRG REP RECEIVED POSSIBLE CANADIAN APPROACH "WITH ENTHUSIASM", AS A POSSIBLE EVENTUAL MEANS TO BREAK CURRENT CBM IMPASSE.

4. IF ALLIED REACTION CONTINUES TO BE FAVORABLE, CANADIAN PROJECTION OF TACTICS IS TO INTRODUCE PROPOSAL FORMALLY IN ALLIED CAUCUS TOWARDS END OF FEBRUARY, IF SOVIETS HAVE BY THEN STILL SHOWN NO NEW FLEXIBILITY ON NOTIFICATION PARAMETERS. IN THE MEANTIME, CANADIAN REP STRESSED NEED TO HOLD PROPOSAL CLOSELY, SINCE IT WOULD INVOLVED A RETREAT FROM CURRENT NATO POSITION THAT SOVIETS SHOULD ANNOUNCE ALL MANEUVERS 49 DAYS IN ADVANCE IF THEY ARE WITHIN 700KMS. OF FRONTIERS AND INVOLVE MORE THAN 12,000 MEN. DALE
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